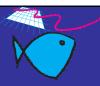


## Legal issues related to VMS



# Legal definition of VMS

VMS means the satellite-based reporting system that is capable of monitoring fishing and related activities of fishing vessels including, but not limited to, the determination of a vessel's identity, GPS position, course and speed and special codes.



#### VMS history

- In use since around 1990 by European Union, USA, Australia and New Zealand
- Has since spread to use world-wide including RFMOs
- Use of VMS implies issue of both international and national law



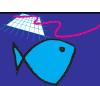
#### International law 1 -- UNCLOS

- 1982 United Nations Convention on Law of the sea (entered into force 1994)
- No direct discussion of VMS but recognizes sovereign rights of a coastal state over living and non-living aquatic resources in coastal waters and EEZ
- Fishing beyond EEZs left to open access regime, with specific obligations



#### Straddling/Migratory stocks -- 1

- « 1995 UN Fish Stocks Agreement »
- Article 5 provisions support VMS
  - Collect and share in timely manner complete and accurate data concerning fishing activities, i.e. vessel positions, catch and effort
  - Research to promote technology for fisheries management
  - Conservation & management -- MCS



### Straddling/Migratory stocks -- 2

- Article 10: through RFMOs agree standards for collection, reporting, verification and exchange of data
  - Compile and disseminate accurate and complete statistical data
- Article 14: Duty of flag state to ensure that vessels provide necessary information
- · Article 18: MCS as flag state duty
- Article 25: Cooperation with developing states



#### **FAO Compliance Agreement**

- 1993 Agreement to Promote Compliance with International Conservation and Management Measures by Fishing Vessels on the High Seas
- Part of 1995 Code of Conduct for Responsible fisheries
- Article 5: exchange of information on fishing vessel activities



#### National law

- Implementation of a VMS may imply modification of national legislation to accommodate international obligations
- Some countries may be able to avoid legislation with a modification of fisheries regulations.
- Distinction between civil and common law



#### Legal issues -- confidentiality

- Highly sensitive issue related to disclosure, access and use of data
- Responsibility begins with reception of data at FMC
- Avoid harm to owner's competitive position
- Aggregation of data can facilitate distribution.



### Legal issues -- evidence

- Does VMS, by itself, provide evidence of a standard to satisfy criminal courts?
  - Position is automatic and independent
  - Consecutive reports can lead to conclusions about vessel activity
  - Unlikely to be satisfactory in criminal court
- May be able to establish probable cause



### Legal issues -- equipment

- Regulation establishes minimum performance standards:
  - Security (tamper proof)
  - Operational at all times
  - Position accuracy and velocity
  - Frequency of position reports
  - Data to be transmitted
  - format

- Approval certifies equipment
- Procedures in case of failure
- Responsibilities of permit holder and master
- Offences and penalties



## Legal framework conclusions

- VMS must be supported by
  - Comprehensive legislation and regulations
  - Sound general legal framework
- International cooperation for:
  - Harmonized VMS regulations
  - Standards for delivering data and exchange of data between countries